

Nuts & Bolts of Colombian Environmental Law

Latin American Region Environmental Roundtable

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Overview

- Country Overview
- International, Environmental and Regulatory Framework
- Media-Specific Regulation
- Enforcement
- Recent Developments
- Practice Tips and Electronic Resources



Colombia in a Nutshell

- Most populous country in Latin America, after Brazil and Mexico
 - Highly urbanized
- Rich in natural resources
 - Petroleum, coal, natural gas, nickel, emeralds
 - Second only to Brazil in hydropower potential
- Substantial indigenous land base





Growth Economy

- 5th largest economy in Latin America
 - On track for 6% GDP growth in 2010
 - Exports: commodities
 - Imports: industrial equipment, consumer goods, chemicals
 - U.S., China, Venezuela major trading partners
- #1 ranking for LAR in World Bank's "Ease of Doing Business" index
 - Legacy of Pres. Alvaro Uribe
 - Next generation of emerging markets (CIVETS)
- Pres. Juan Manuel Santos more of the same?
 - Challenges: security; Venezuela; persistent, high unemployment (12%)



Government

- Constitutional, multi-party democracy
- National: Executive, Legislative and Judicial Branches
 - Strong Presidential regime, broad national planning functions
 - Bicameral Congress
 - Four, roughly co-equal Supreme Judicial Courts
- Provincial and Local: 32 Provinces (Departamentos),
 - 1 Capital District, Municipalities



International Framework

- Actively engaged in international arena
 - Climate (e.g., UNFCC, Kyoto Protocol, Montreal Protocol)
 - Waste (e.g., Basel)
 - Chemicals (e.g., Stockholm POPs; Rotterdam PIC)
 - Bio-D (e.g., Convention on Biological Diversity, CITES)
 - Sectoral (e.g., MARPOL, Oil Pollution Preparedness, Response and Cooperation)
 - Indigenous Peoples (e.g., ILO Convention 169 on Indigenous and Tribal Peoples)
- Promotes free trade
 - Member of Andean Community trade bloc
 - Free Trade Agreements
 - In force: Colombia-Chile, Colombia-Mexico-Venezuela (G-3), Colombia - Northern Triangle (Colombia - El Salvador, Guatemala and Honduras)
 - Signed, but not in force: Colombia-Canada, Colombia-European Free Trade Association, Colombia-EU, Colombia-U.S.



Constitution

- Colombian Constitution of 1991 provides a strong legal framework for environmental protection
- More than 30 provisions related to environment
 - Protection by the State of natural assets (Art. 8)
 - Right of every person to healthy environment (Art. 79)
 - Obligation of individual citizens to protect country's natural resources (Art. 95)
 - Constitutional causes of action (Arts. 77, 86 and 88)



General Regulatory Framework

- Laws: Legislative Branch
- Decrees: Executive Branch
- Resolutions/Norms: Ministry
- Technical Standards (NTCs): ICONTEC
- Voluntary Regulation
 - Environmental Guides (Guías Ambientales)
 - Clean Production Agreements
- Legal Stability Contracts



Framework Environmental Laws

- Law 23 of 1973
 - Establishes general environmental protection principles
- National Renewable Resources and Environmental Protection Code, Law Decree 2811 of 1977
 - Comprehensive statute -- air, water, waste, hazardous and toxic substances, noise, flora and fauna
 - One of first environmental protection statutes to incorporate environmental impact assessments
 - Renewable natural resources belong to the State
- National Sanitary Code, Law 9 of 1979
 - Environmental health and safety law; grants regulatory authority to Ministry of Health (now Ministry of Social Protection)



Law 99 of 1993

- Establishes guiding principles for protection of environment
 - Decentralized, democratic, and participatory
- Requires environmental licensing and environmental impact studies for activities with potential significant environmental impact
- Creates National Environmental System (SINA) and Ministry of Environment



Key Environmental Authorities

- Ministry of Environment (Minambiente, part of MAVDT)
 - Establishes national policy, develops regulations, plans and coordinates environmental management
- Regional Autonomous Corporations (CARs)
 - Responsible for implementing and enforcing environmental policies
- Departments and municipalities
- Other Ministries (e.g., Ministry of Social Protection)



Waste Regulation

- Law 430/98
- Decree 4741/05
 - Waste: any discarded object, material or substance
 - Hazardous waste classification scheme largely follows Basel Convention
 - Manufacturers/importers deemed generators
 - Management plans and registration required
 - Product take-back for lead-acid batteries, pesticides, pharmaceuticals
- Law 1252/08
 - Codifies Decree 4741/05



Transport of Hazardous Wastes and Goods

Imports of hazardous, toxic and nuclear wastes are banned

- Certain solid wastes may require import permits
- Land transport of hazardous goods generally follows UN Model Recommendations (Decree 1609 of 2002)



Contaminated Sites & Remediation

- No national framework law
- Potentially sweeping liabilities
- National Environmental Policy for Integral Management of Hazardous Wastes (2005)
 - Highlights need for legal framework and technical requirements
- Technical Guides on Contaminated Sites (POPs, hydrocarbons)



Water Regulation

- Law 9 of 1979
 - Establishes general norms and control procedures for water quality aimed at protecting human health
- Law Decree 2811
 - State owns water for public use
 - Concession required for use of state water
- Law Decree 2324
 - Regulation of maritime waters
- Decree 1541/78
 - Environmental impact study required for concession
- Decree 1594/84
 - Prohibits discharges into water bodies without permit
 - Discharges must be treated to meet certain parameters



Air Regulation

- Decree 948 of 1995
 - General principles and regulations for air quality
 - Emission permits required
- Resolution 601/2006
 - Establishes air quality standards for national territory
- Resolution 909/2008
 - Stationary sources
- Resolution 910/2008
 - Mobile sources



Enforcement

- Administrative, civil and criminal enforcement mechanisms
- Law 1333 of 2009
 - Presumes guilt of offender
 - Extends statute of limitations to 20 years
 - Establishes register of offenders (Resolution 415/2010)
 - Creates procedures for contesting enforcement
 - Sanctions include:
 - Penalties
 - Revocation of license
 - Temporary or permanent closure of operations
 - Seizure of goods
 - Restitution
 - Issued draft enforcement criteria
 - Law recently upheld by Constitutional Court



Civil Liability

- Types
 - Popular action to protect collective
 - Action for compliance
 - Tutela action
- Increased use in Region
- NGO activity/interest
- History in Colombia



Recent Developments

- New Minister New Priorities?
- Heightened Emphasis on Product Stewardship
- New Water Policy; Constitutional Amendment?
- New Air Policy; New Air Quality Monitoring Standards
- Impact of Law 1333 on Effort to Extend Mining and Oil Concessions
- Climate Change Mitigation Projects Program
- Remediation?



Electronic Resources

- Presidency website
 - Key recent legislation all areas
 - See http://web.presidencia.gov.co/
- Minambiente website
 - Key environmental legislation
 - See http://www.minambiente.gov.co/portal/default.aspx
 - For Environmental Guides (Guías Ambientales), see
 http://www.minambiente.gov.co/contenido/contenido.aspx?catID=841&conID=3098
- Congressional websites
 - Bills
 - See http://www.senado.gov.co/ and http://www3.diputados.gob.mx/index.php/camara/content/view/full/107
- Bogotá Environment Secretariat website
 - National and local laws at http://www.secretariadeambiente.gov.co/sda/libreria/php/decide.php?patron=02.16



